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Overview

Introduction

This topic prescribes policies and procedures governing the expenditure of State funds and addresses expenditure documents prepared by agencies for input to the Commonwealth Accounting and Reporting System (CARS).

Policy

Disbursements of State funds are made to businesses or individuals that furnish goods or services to the Commonwealth. To receive payment, these entities must submit vendor invoices to the agency that received the goods or services. The term, *invoice*, refers to the original vendor prepared bill that must be attached to the payment as supporting documentation.

Payments can be made from an itemized statement if a contractual agreement exists with the vendor allowing this practice. Under these circumstances, the payment terms for the itemized statement should be specified in the vendor contract.

The vendor payment due date is defined as either

- the date on which payment is due under terms of the contract for provision of goods or services, **or**
- if such a date has not been established by a contract, thirty days after receipt of the vendor's invoice or thirty days after receipt of the goods or services, as specified by the date-stamped receiving report, whichever is later.

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Special Expenditure Processing Policy

General Policy Exceptions

You may request an exception to these policies by

- providing a written justification to DOA's manager of *General Accounting*,
- having this exception signed by the Agency Head or designee, and
- including a copy of any approval with the voucher to support payment.

DOA Contact

Manager, General Accounting

1 (804) 225-2244

☑ dreview@doa.state.va.us

Vouchers Initiated by Purchase Order

When goods and services are obtained through the normal procurement process, the Accounting Voucher may be initiated when the purchase order is prepared.

Depending upon the items involved, the purchase order may be originated by the agency or Division of Purchases and Supply. In either case, an eight-part Combo form that includes the Accounting Voucher may be used.

After issue of the purchase order, the agency purchasing staff sends a copy of the purchase order and all copies of the Accounting Voucher to the agency accounting unit that handles the accounts payable function. These documents are held in a pending file until the vendor's invoice is received. *The agency must date stamp the vendor's invoice when it is initially received at the agency (not the date the accounting unit receives the invoice)*. If applicable, the Receiving Reports are sent to the unit that will receive the goods and services.

When the goods and services are received, the original signed copy of the Receiving Report may be sent to the agency accounting unit. After the vendor's invoice is received, the accounting (accounts payable) staff may complete the Accounting Voucher. Generally the due date is determined using the date goods/services were received or the date the vendor's invoice was received, whichever is later. See CAPP Topic 20315, Prompt Payment for further details.

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The agency accounting unit retains in the closed file a copy of each part of the Combo form:

- Accounting Voucher (goldenrod)
- Purchase Order (green)
- Receiving Report (canary)

See CAPP Topic No. 60113, *CARS Forms Index*, for further details on forms distribution.

Separate Payment Vouchers

Whenever (1) a purchase order is not required or (2) a partial payment is needed, a separate Accounting Voucher may be used.

This 4-part form, referred to as the Combo "short set," consists of two vouchers and two receiving reports. These documents have the same form numbers and colors as in the 8-part Combo form set.

If <u>partial payment is needed</u>, such as when several shipments will be made over a period of time, there are two options for handling the payment. First, the invoice for a partial shipment can be added to an existing voucher payable to the same vendor. See "Advance Payments" for additional instructions.

Or, a new, <u>separate voucher can be prepared</u>. It is recommended that the original voucher (the one initiated with the purchase order) be used for the final payment.

Remittance Advice Coupons— Batch Type X Payments

A separate batch type (Type X) has been established for those payments that <u>require</u> a vendor coupon or similar document to be returned with the payment. No document with an attachment to be returned with the payment may be included in any batch type other than Type X.

Remittance Advice Coupons— General Requirements

Some vendors provide their own remittance coupons or similar documents that they require to be returned with the payment. X Batch checks are returned to your agency by Treasury to be matched with remittance documents and mailed. Treasury will process X Batch checks in the same manner as payroll checks and they will be distributed through the U. S. Postal Service or agency pick up.

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Change requests regarding the method or destination of these checks must be presented in a written memorandum to the Assistant Director of Administration of the Department of the Treasury. A control document listing the check numbers is included in the distribution of checks mailed to the agency. A control document listing the check numbers is <u>not</u> included in the distribution of checks by agency pick up.

However, **CARS Report ACTR1310**, "**Report of Payments Made - X Batches**," is distributed to agencies on a weekly basis and should serve as a primary control listing for agencies who pick up their checks directly from the Department of the Treasury. The checks listed on this report should be compared to the agency maintained log of checks received from the Department of the Treasury.

If the ACTR1310 report reflects a payment for which no check was received or a payment for which the check was for an amount less than requested, the payment status should be checked.

If the payment status is 7, then monies have been setoff by the **Comptroller's Debt Setoff Program** to satisfy a debt owed to the Commonwealth. If the payment status is 7 and there is no check number, the entire payment was setoff.

X Batch Checks' Distribution Procedures

To ensure adequate control is maintained over the vendor payment process, agencies must establish procedures governing the distribution of X Batch checks, including the following:

- Segregate duties between the individual authorizing and releasing transactions into CARS and the individual mailing the X Batch checks.
- Develop a log to record the receipt of the X Batch checks from Treasury. Compare the control document provided by Treasury and/or the ACTR1310 report with the log to ensure all checks are received.
- Handle X Batch checks according to prudent business practices.
- Match and mail remittance coupons and checks on the day of receipt.

Make every attempt to work with your vendors to accept the standard check stub as the remittance advice in lieu of vendor required remittance documents.

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X batch payments that contain a Taxpayer ID which matches an EDI trading partner will be sent via Financial EDI. A check will not be generated and returned to you. Contact the payment recipient to determine if a payment coupon is needed. In most instances, the remittance information keyed into CARS is adequate for the payee to apply the payment.

What are Advance Payments?

Advance payments are those that are made prior to receipt of goods or services. After an agency or institution makes an advance payment, there is no absolute guarantee that the vendor will deliver the goods or perform the requested services, placing the Commonwealth's assets at risk.

When considering an advance payment, an agency or institution must conform to the following policies listed here and described in detail below.

- Advance Payment Policies
- Allowable Advance Payments
- Advance Payments: Written Contracts, Leases, or Agreements
- Advance Payments on Third-Party Contracts
- Third-Party Contracts: Terms & Conditions for Advance Payments

Advance Payment Policies

Agencies and institutions must adhere to all receiving report requirements. Standard policy prohibits the approval of an invoice for payment without first obtaining an approved receiving report in accordance with CAPP Topic No. 20305, *Receiving Reports*.

However, advance payments are allowed for expenditures normally prepaid as a standard industry practice or where such prepayments are considered cost beneficial to the Commonwealth. Documentation should be retained within the agency and made available for review upon request to substantiate the decision to make advance payments.

Interagency advance payments for goods and services are governed by these same criteria.

Allowable Advance Payments

The following describes those payments, which under certain terms and conditions, may be prepaid. These lists are not all inclusive. All allowable miscellaneous advance payments are subject to a maximum prepayment period of 90 days.

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1	0	I 1 1
1	Organization	Includes employee or agency <u>annual</u> membership dues for
	Memberships	professional organizations. As stated above, agencies are not
		allowed to make annual membership prepayments more than
		90 days prior to the expiration of the previous year's
		membership.
2	Publication	Includes initial and renewal <u>annual</u> subscriptions for technical
	Subscriptions	and professional publications. As stated above, agencies are
		not allowed to make subscription prepayments more than 90
		days prior to the expiration of the previous year's subscription.
3	Convention and	Limited to advance registration fees for conventions,
	Educational Services	conferences, seminars, and employee workshops. Agencies
		and institutions must be reasonably sure that travel will occur
		as planned. Excludes other travel expenditures except for
		public carriers.
4	Travel Public Carriers	Limited to prepayments for individual travel by aircraft, train,
		and bus. Excludes rental vehicle expenditures.
5	Mail Order Purchases	Limited to mail order purchases where payments must be
		included with the order.
6	Human Subject	Includes expenses for advance payments to individuals
	Payments Payments	(human subjects) for experimental research, engineering
	T uy menes	projects, and medical projects.
7	U.S. Postal Service	Limited to postage purchased from the U.S. Postal Service.
,	Purchases	Excludes courier service and freight expenditures.
8	Hotel/Motel Deposits	Limited to one night deposit for direct bill payments on
8	Hotel/Motel Deposits	hotel/motel rooms for employees who travel on behalf of the
		Commonwealth. Advance payments for direct billed
		hotel/motel expenses are discouraged. Use of the State
		sponsored Travel Charge Card is encouraged to secure room
		confirmations. Actual advance payments using the travel
	T21 A '-'-'	charge card program will not be reimbursed prior to the trip.
9	Film Acquisitions or	Limited to payments for the acquisition or rental of
10	Rentals	educational or training and development films.
10	Advertising Expenses	Limited to prepayments for newspaper, magazine, journal, and
<u> </u>		periodical advertisements.
11	Telecommunication	Limited to advance payments for recurring monthly telephone,
	Services	pagers, and television cable charges.
12	Internet Purchases	The Electronic Commerce Policy administered by the
		Department of General Services authorizes online buying of
		goods and services through the Internet, with limits and
		conditions specified in the policy.

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Advance Payments: Written Contracts, Leases, or Agreements Allowable advance payments pursuant to written contracts, leases, or agreements are subject to a <u>maximum prepayment period of one year</u>, where delivery, performance, or refund is assured based on written obligations. Vendors should be encouraged to invoice the agency on a monthly or quarterly basis in the absence of a sufficiently reduced annual pricing arrangement.

1	Legal Services	Includes fees to retain outside legal counsel for the
		Commonwealth. (See restrictions stated in Section 4-5.04 of
		the Appropriation Act).
2	Media Services	Limited to payments for radio and television advertising. May
		also include expenses paid to advertising firms for these
		services.
3	Specialized	Limited to payments for specialized manufactured
	Pharmaceutical	pharmaceutical supplies and rare medical drugs. Excludes the
	Supplies and Rare	purchase of ordinary supplies and drugs.
	Medical Drugs	
4	Mechanical, Electrical,	Limited to payments for services provided to repair and
	and Equipment Repair	maintain mechanical and electrical systems and equipment.
	& Maintenance	Excludes material and equipment purchases.
	Contracts	
5	Computer Hardware	Limited to payments for services provided to repair and
	and Software	maintain computer hardware and software. Excludes
	Maintenance	computer hardware and software purchases.
	Contracts	
6	Licensing Agreements	Limited to payments for the licensing fees associated with the
		use of computer software. Approval for certain licensing
		arrangements must be obtained through DIT. DIT may
		approve on the "Agency Procurement Request," for a
		prepayment period of more than one year where the pricing
		arrangements make it cost beneficial, and the vendor is well
		established.
7	Specialized Equipment	Limited to payments for the purchase of specialized custom
	Purchases	manufactured equipment. Excludes ordinary equipment
		purchases.
8	Real Property &	Limited to payments for the use of buildings, land, and
	Equipment Rentals	equipment.
9	Insurance Premiums	Limited to premiums for insurance contracts.

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Advance Payments on Third-Party Contracts Advance payments for third party contracts are defined as those in which a State agency (1st party) contracts with a vendor/contractor (2nd party) to provide certain services, where the vendor/contractor must hire a subcontractor (3rd party) to fulfill all or a portion of the contract.

The subcontractor requests an advance payment from the vendor/contractor to begin work. The vendor/contractor typically requests payment from the State agency so that the payment to the subcontractor may be made.

Third-Party Contracts: Terms & Conditions for Advance Payments The Agency Head may authorize advance payments on third-party contracts subject to the following terms and conditions. Prepayments are subject to a maximum of \$50,000, or 1/12th of the total contract amount, whichever is less; and, a maximum prepayment amount of 30 days of estimated charges.

	Terms & Conditions
1	Advance payments for third party contracts are limited to those
	programs where the agency head or designee can attest that such
	method of payment is a standard industry practice. This practice must
	be documented and available for review upon request.
2	Where federal funds are involved and federal regulations stipulate the
	terms and conditions of advance funding, the agency head or designee
	must certify the expenditure is in compliance with federal cash
	management policies.
3	The State Comptroller can deny such payments on behalf of the
	Commonwealth of Virginia, if there is sufficient reason. He also has
	the right to require performance bonds, or other guarantees or
	assurances as may be appropriate.
4	The State Comptroller may request the Office of the Attorney General
	to review the third party contract to ensure adequate protection of the
	rights, assets, and resources of the Commonwealth.

Cellular Telephone Policy

The <u>acquisition and use</u> of cellular telephones must be authorized by the Agency Head or designee prior to procurement. An approved written request and justification must be on file for each telephone. Elected Officials, Cabinet Secretaries, Agency Heads, and Presidents of Institutions of Higher Education may obtain cellular telephones without further approval.

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Recurring monthly billings for Commonwealth owned cellular telephone usage must be received in the agency fiscal office. Invoices must be forwarded to the telephone user for review. DIT's general telephone procedures state that Commonwealth provided telephone services are to be used for conducting official business only, and should not be used for personal purposes.

Agencies are responsible for <u>safeguarding telephones</u>. Sufficient internal controls should be in place to ensure that employees are accountable for cellular phones issued to them. One alternative would be to record these items as controlled assets in the Fixed Asset Accounting and Control System (FAACS).

Individuals using <u>personally-owned cellular telephones</u> may be reimbursed for business calls when shown to be cost beneficial or out of necessity. *An itemized cell phone statement must be submitted with the voucher*. In the event that free minutes are used for business calls, individuals are not allowed reimbursement for these calls.

Improper Expenditures

DOA may question any State-funded expenditure (Section 2.2-1822, *Code of Virginia*).

Agency purchases must be considered essential to the operation of the agency and in support of the agency's mission to justify the use of State funds. Since all State-funded expenditures are subject to public scrutiny, agencies should consider the appearance of unusual purchases on the agency and on State government in general prior to authorization. Since individual circumstances vary widely, adequate documentation for unusual purchases should always be included with the voucher.

The following lists contain examples of expenditures considered to be improper uses of State funds. These lists are intended to provide general guidance to agencies in judging the appropriate use of State funds. However, any State-funded expenditure may be questioned, even those which are not included on the following lists.

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Improper Expenditure Examples

Employee personal expenses such as—

- 1. Books for classes (unless they remain property of the State)
- 2. Snacks or refreshments
- 3. Baby sitting
- 4. Non-business related newspapers or magazine subscriptions
- 5. Personal articles that are lost or stolen
- 6. Tuxedos or other formal wear
- 7. Clothing (non-uniform) or repairs to clothing damaged in the workplace
- 8. All expenses related to personal negligence of the employee, such as traffic fines.

Agency-sponsored event expenses incurred which do not clearly support the agency mission such as—

- 1. Retirement parties or employee going away parties
- 2. Holiday decorations
- 3. Alcoholic beverages
- 4. Charitable contributions
- 5. Gifts and flowers

Vendor Payment Handling: Special or Rush

Special handling payments are often needed for vendors who must be paid immediately or for emergency purposes. These payments are relatively costly to prepare due to the manual controls and processing required. Therefore, such requests must be made only when absolutely necessary. Such payments will not be made earlier than the required payment due date. (See CAPP Topic No. 20315, *Prompt Payment*.)

To expedite the processing of special or rush vendor payments, adhere to the following parameters:

- Address all requests for special handling in writing to the Supervisor of Disbursements Review and include the Agency Head or designee's signature.
- State the reason for special handling and the date the check is needed.
- Attach this request to the front of the corresponding batch header, accounting voucher, and vendor's invoice.
- Code the accounting voucher at your agency before routing your hardcopies to DOA to have the data keyed into CARS.
- DOA keys "Specials" into CARS once daily.

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Special/Rush: Checks Only

If an agency wants to pick up the check from the Department of the Treasury, a *Hold for Agency Pickup* slip must be completed by the agency and one slip must be attached for each check to be held. All other checks will be mailed directly to the address specified on the accounting voucher.

Contact: Supervisor, Disbursements Review

1 (804) 225-2384

☑ dreview@doa.state.va.us

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Hold For Agency Pickup Attachment Slip

HOLD FOR AGENCY PICKUP					
Agency No.	Batch No.	Batch No.	Voucher No.		
HOLI) FOR AGI	ENCY PICK	KUP		
Agency No.	Batch No.	Batch No.	Voucher No.		
					
HOLI) FOR AGI	ENCY PICK	CUP		
Agency No.	Batch No.	Batch No.	Voucher No.		
		·			
HOLD FOR AGENCY PICKUP					
Agency No.	Batch No.	Batch No.	Voucher No.		

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Vendor Payment Deletions

Requests for the deletion of undisbursed vendor payment transactions (i.e., payment status 1 awaiting due date) must be directed in writing to the Supervisor of Disbursements Review via fax (804) 371-8387.

Decentralized and Non-Decentralized agencies must give (1) complete Batch ID, (2) Voucher Number, (3) Sequence Number, and (4) reason for deletion.

Decentralized agencies only must also furnish (1) a copy of original documentation, (2) a copy of batch header, transmittal listing or screen print, and (3) vendor's invoice.

Example

The payment was previously made using the Small Purchase Charge Card. The transaction may be deleted preventing a duplicate payment. Upon completion, DOA's General Accounting Unit sends the agency a memorandum via email verifying the payment deleted and listing the Batch Id for the DOA journal entry that reversed the original accounting entry.

Vendor Payment Address Corrections

Requests for the updating of addresses on undisbursed vendor payment transactions (i.e., payment status 1 awaiting due date) must be directed in writing from the fiscal officer to the Supervisor of Disbursements Review via fax (804) 371-8387. Only the address fields may be updated. The vendor name or vendor tax identification number cannot be changed.

Decentralized and Non-Decentralized agencies must give (1) complete Batch ID, (2) Voucher Number, (3) Sequence Number, and (4) reason for change. The fiscal officer's email address and fax number must be included in the written request.

Decentralized agencies only must also furnish (1) a copy of original documentation, (2) a copy of batch header, transmittal listing or screen print, and (3) vendor's invoice.

Example

The vendor address was miskeyed into CARS. The transaction's address may be updated by DOA. Upon completion, DOA's Disbursement Review Unit sends the agency fiscal officer a copy of the CARS screen showing the corrected address.

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Environmental Impact Reports

The State Comptroller must not disburse payments for major capital projects for new construction or acquisition of land (projects over \$100,000) unless an Environmental Impact Report (EIR) has been completed by the Department of Environmental Quality, and approval has been obtained from the Secretary of Administration (*Code of Virginia*, Section 10.1-1188 through 10.1-2502).

Vendor Payments to Outside Legal Services

Object Code 1243 includes fees to retain outside legal counsel for the Commonwealth which requires prior approval of the Office of the Attorney General <u>before</u> payment will be made. All invoices must be accompanied by the Office of the Attorney General's approval.

Financial Aid Payments: Federally Funded

Prior to making federally-funded financial aid payments to students, each college or institution must have supplied information on each federal financial aid program to DOA's Comptroller's Debt Setoff (CDS) Coordinator.

Contact: Coordinator, Comptroller's Debt Setoff

1 (804) 225-3098

☑ lwatts@doa.state.va.us

Repayment of Guaranteed Student Loans

Higher Education Institutions Only

When paying guaranteeing loan agencies, either directly to the guaranteeing agency or to a bank on behalf of the guaranteeing agency, higher education institutions should use the following coding:

Vendor Number: The Taxpayer Identification Number (EIN or SSN) of

the payee.

Transaction Code: 967 if batch type 3 or X (debits GLA 901,

expenditures, and credits GLA 101, cash)

OR

978 if batch type R (debits GLA 961, revenue,

and credits GLA 101, cash)

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Approval Authorization

Authorized Signatories Form

Each agency is required to provide DOA with a current **Authorized Signatories Form (DA-04-121)** on a fiscal year basis. This form is kept on file in the Disbursements Review section at DOA and is signed by those individuals who are delegated the authority to approve expenditure documents and release disbursement transactions to CARS.

This form requires a separate identification of individuals authorized to approve expenditures from those authorized to certify payroll. The agency's Authorized Signatories Form must be signed by the Agency Head. In the event an Agency Head delegates responsibility for the Authorized Signatories Form, a letter from the Agency Head appointing the designee must be sent to DOA. As changes occur in agency personnel or their job assignments, updated and entirely new signature forms must be sent to DOA.

Updated Annually

A blank Authorized Signatories Form will be sent to each agency prior to the beginning of each fiscal year.

Additional Copies: Disbursements Review Supervisor

(804) 225-2384

⊠ dreview@doa.state.va.us

Agency Certification Statement

The certification statement for disbursement documents is found on the **CARS Batch Header Form (DA-02-176)**, and/or the hard copy transmittal listing produced by electronic media agencies. Each batch of documents must contain a certification statement authorized with the original signature of an individual on the agency's Authorized Signatories Form.

Batches containing vouchers payable to a Fiscal Officer or an individual listed on the Authorized Signatories Form, cannot be approved or released to CARS by the payee. In order to maintain internal control, another authorized signatory must approve and release the batch.

DOA Verification

Disbursements Review will verify that authorized signatories on the batch header documents or transmittal listings appear on the agency's Authorized Signatories Form.

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Approval Authorization, Continued

CARS	Security
Officer	•
Design	ated

A primary and secondary CARS Security Officer must be designated on the Authorized Signatories Form. See CAPP Topic No. 70220, *Security*, for additional information.

When Another Authorized Signatory Occurs

Each time an addition to an authorized signatory occurs, an entire new form must be submitted. The updated form will replace the one on file at DOA; therefore, each current authorized person must sign the form.

How to Complete the Signatories Form

Instructions for preparing the 5-part, *Authorized Signatories Form DA-04-121* are located after the form that follows. All information must be typewritten and each signatory must sign legibly in ink

Form Distribution

Route the first 4 copies to DOA and retain the last copy for agency reference.

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Authorized Signatories Form DA-040-121

		Au	ıthorized Sign	atories	Form D	A-040	-121		
Commonwealth of Virginia	Io.: 3	se expenditure stitution.	41)	Check Authorization: Expend. Payroll					
	Agency No.: Control Agency No: Fax No.:	The employees whose signatures appear below are authorized to approve and release expenditure documents and transactions and/or certify payroll for this agency department or institution.	Institution Agency Head Phone No: ((16) Signature:					st be designated above)
AUTHORIZED SIGNATORIES	Phone No.: (whose signatures appear below an transactions andlor certify payro	Signature: (12) Signature: (12) Date: (13) This form remains effective through the end of the designated fixed vear.	Title:					(The CARS Security Officer (CSO) must be designated above)
	0	he employees ocuments and	(This form re	(2)					(The
Form DA-04-121 (Rev. 5/02) Department of Accounts	Fiscal Agency Address: Fiscal Officer:	riscal Officer E - Mall Address:	Print 10 Name: Title:	Print Name:					

WHITE-DOA-PRE-AUDIT GREEN-DOA-PAYROLL CANARY-DOA-ACCOUNTING PINK-DOA-PUBLIC RECORDS GOLDENROD-DOA-AGENCY

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Approval Authorization, Continued

The numbered items below correspond with the numbers circled on the sample Signatories (DA-040-121) form.

No.	Item	Information to be Entered	
1	Fiscal Year	Fiscal Year in which this form is in effect	
2	Agency Name	Proper agency name	
3	Agency No.	Three-digit code	
4	Agency Address	Where accounting-related information should be sent	
5	Control Agency No.	Three-digit code of controlling agency, if applicable	
6	Fiscal Officer	Name of agency fiscal officer	
7	Phone No.	Area code and telephone number (including extension) of fiscal officer	
8	Fax No.	Area code and fax number of fiscal officer	
9	Fiscal Officer Email Address	Email address of fiscal officer	
10	Name	Agency head or designee	
11	Title	Agency head or designee's official title	
12	Signature	Agency head or designee's signature to give	
		approval authority to the person(s) whose	
13	Date	signature(s) are entered below	
14		Approval date by agency head or designee	
14	Agency Head Phone No.	Area code and telephone number (including extension) of Agency Head or designee	
15	Name/Title	Each official authorized to approve and certify	
1.0	G:	agency expenditure documents	
16	Signature	Each authorizing official signs on the line corresponding to his/her name at the left	
17	Authorization	Place a check mark in the "Expenditures" column if	
		the individual is authorized to approve and release	
		expenditure documents and/or the "Payroll" column	
		for individuals authorized to certify payrolls.	

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Expenditure Processing Procedures

Five Expenditure Documents

Agencies may use five disbursement-related documents to authorize, document, and control input to CARS.

Instructions for preparing the first three forms follow within this *CAPP Manual* topic.

- Combination
- Accounting Voucher
- Distribution Continuation Sheet may be used when additional coding grids are needed
- Travel Expense Voucher
 - See CAPP Topic 20336, Agency Travel Processing, for instructions.
- Petty Cash Reimbursement Voucher See CAPP Topic 20330, *Petty Cash*, for instructions.

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Combination Form

Use Is Optional

Although use of the Combo form indicates adherence to Statewide requirements, its use is optional and substitute forms and procedures by individual agencies are allowed. These substitute forms must be approved in advance by DOA.

Specific requirements are provided under "Accounting Voucher" below. *Please contact the Supervisor, Disbursements Review at (804) 225-2384 or E-mail to dreview@doa.state.va.us for further information.*

Description

The Combination or Combo form is a multi-purpose series of forms used to record the purchase and receipt of goods and services and/or the expenditure of State funds.

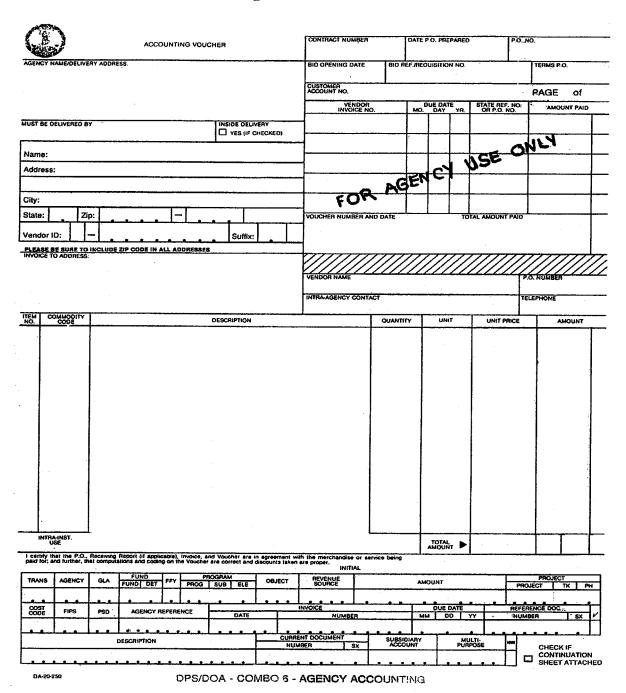
The Combo form is available in two configurations:

- Short, 4-part set—contains the **accounting voucher** (original and copy) and the **receiving** and **remittance** copies.
- Long, 8-part set—includes the **Agency Purchase Order** (4 copies) in addition to Short, 4-part set above.

The forms are available in both snap-apart and continuous-run construction.

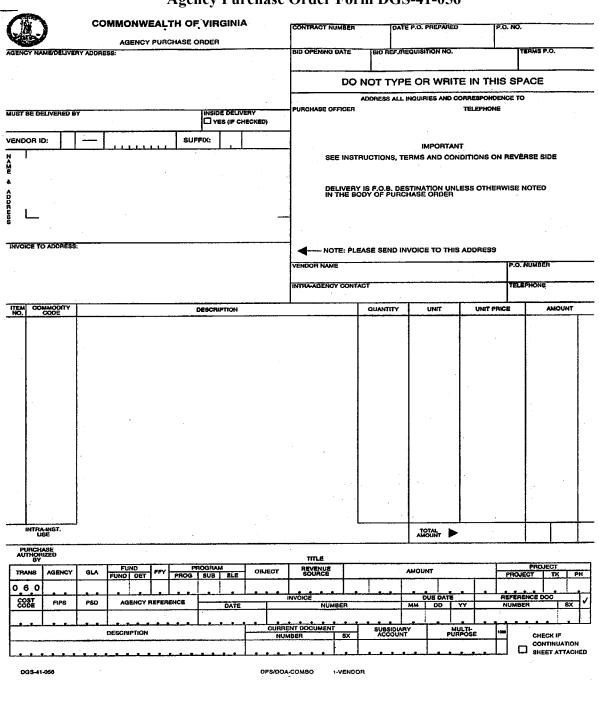
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Accounting Voucher Form DA-20-250



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Agency Purchase Order Form DGS-41-056



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Accounting Voucher Form DA-20-250

Use Is Optional

The requirement to authorize, record, and control disbursement transactions is mandatory. However, the preparation of accounting vouchers is optional.

Many agencies have eliminated the preparation of accounting vouchers where their sole purpose is to control data entry. Often, these agencies stamp vendor's invoices with customized accounting grids and manually code data elements for data entry. Other agencies attach a copy of the accounting grid to the vendor's invoice to facilitate coding and data entry. Such steps to reduce paperwork and streamline the accounts payable process are encouraged as long as a clear audit trail specifying the individuals authorizing each transaction is maintained. In lieu of the grid on vendor invoices, the transmittal listing is used for disk agencies to display the accounting grid for vendor payments.

Form Description

The Accounting Voucher Form DA-20-250, is a two-part document within the Combo form consisting of original and duplicate (goldenrod) copies.

The voucher is a record of accounting transactions and not an invoice. It is not appropriate to designate the Accounting Voucher or any other part of the Combo form as the "Original Invoice."

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When Not to Use the Form

The Accounting Voucher may **not be used** for the following:

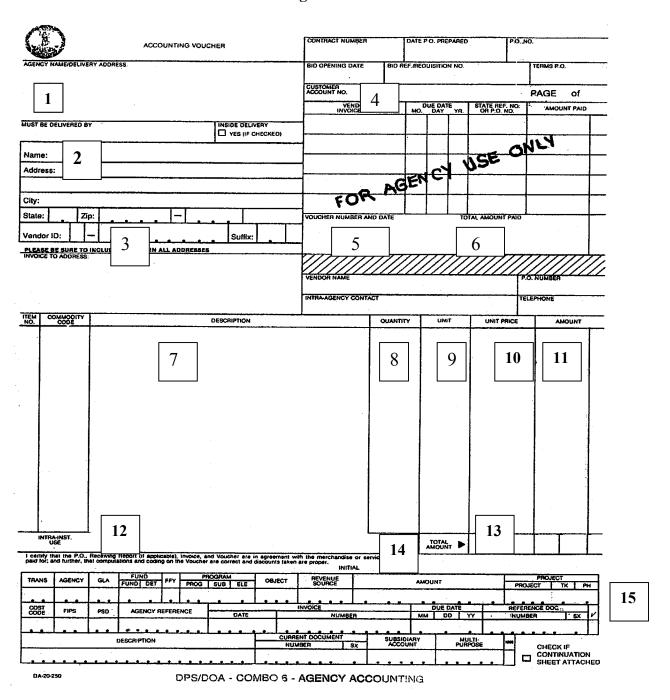
- Any **transaction within the same agency**. An expenditure transaction within the same agency must be recorded on an Agency Transaction Voucher (ATV).
- **Petty cash reimbursements**. These must be submitted on the Petty Cash Reimbursement Voucher (see CAPP Topic 20330, *Petty Cash*).
- Travel expense reimbursements. These must be made on the Travel Expense Reimbursement Voucher (see CAPP Topic 20335, State Travel Regulations and CAPP Topic 20336, Agency Travel Processing). Note: Direct billing for lodging can be on an accounting Voucher. Travel-related expenses paid on an Accounting Voucher or Petty Cash must be in compliance with current travel regulations and must be included in the estimate of travel expenses as required by the current travel regulations.
- **Revenue refunds**. These are submitted on the Revenue Refund Voucher.
- Transfer, reimbursement and recovery of cost transactions between different state agencies. These must be submitted on an Interagency Transfer (IAT) unless the agency has been approved to eliminate use of IATs. See CAPP Topic No. 20405, Inter-Agency Transactions.
- **Producing a warrant (check)** which will be sent to another state agency. Use an IAT in these cases.

How to Prepare the Accounting Voucher Form

Instructions for preparing the Accounting Voucher Form DA-20-250 are located after the form that follows.

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Accounting Voucher Form-20-250



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The numbered items below correspond with the same numbers circled on the sample Accounting Voucher Form 20-250 located above.

No.	Item	Information to be Entered
1	Agency Name /	Required This information will already be recorded if a
	Delivery Address	purchase order initiated the procurement of the goods or
		services. Where a purchase order was not issued, the
		accounting staff must record the actual delivery address
		including the street, city, state and ZIP Code below the
		agency name.
2	Vendor Name	Required This information will already appear if a
	and Address	purchase order initiated the procurement of the goods or
		services. If this information is missing, it must be recorded
		by the accounting staff. If the address to which the check is
		to be sent is different from the address already entered on
		the voucher, this space must be replaced with a mailing
		label bearing the correct address.
3	Vendor ID	Required The twelve-character Vendor ID is comprised of
		three components: an alpha vendor indicator; a nine-digit
		Taxpayer Identification Number; and a two-digit numeric
		suffix. Information about the coding for each of these
		components follows.

Entering Vendor Information

There are two methods to enter vendor information on expenditure documents as follows:

- Type the <u>complete</u> vendor name, address, and vendor identification number, or
- When data from the CARS Vendor Edit Table will be accessed, enter the vendor indicator of **T**, 9-digit Taxpayer Identification Number, and 2-digit vendor suffix associated with a specific agency vendor on the CARS vendor edit table.

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Vendor Indicator Codes

The following CARS codes have been established as vendor indicators.

Indicator	Description	
Code		
E	Employer Identification Number (EIN) Indicates an actual federal Employer Identification Number will follow in the nine-digit vendor number field.	
	State agency and Local Government payments for goods and services are to be coded with an E.	
S	Social Security Number (SSN) Indicates an actual Social Security Number will follow in the nine-digit vendor number field.	
Т	Table Used to access information on the CARS Vendor Edit Table.	
	Before a vendor indicator of T and vendor number may be used, the vendor must be established in the CARS vendor edit table via a standard table maintenance transaction. (See CAPP Volume 2, Topic No. 60111, <i>Vendor Edit Table</i> .) Special instructions apply for prepayments, payments to federal agencies, and for vouchers containing credit memo transactions. The Vendor Edit Table cannot be used for prepayments or for payments to federal agencies. Vendor Indicator codes P or G must be used—not a T . Therefore, the name, address, and, if desired, EIN or SSN must be keyed manually. Vendor Edit Table users will not be able to use the table for name and address on any vouchers containing credit memo transactions. The letter O must be used in the Vendor Indicator field for each transaction on a voucher containing a credit transaction. The name and address must be keyed manually.	
F	Foreign Entities Used for payments to foreign entities who do not have SSN's or EIN's, such as foreign nationals, or for payments to foreign entities for which an agency does not have the SSN or EIN. If the EIN or SSN is available, then the appropriate indicator code, either an E or an S, must be used.	

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Vendor Indicator Codes (continued)

G	Governmental Used for payments to federal agencies. This
	does not include payments to local governments which should
	be coded with an E.
P	Prepayments Used for payments such as magazine
	subscriptions, conference registration, membership dues, mail
	order, for example.
0	Other Used for entities that do not have EIN's or SSN's such
	as 4-H Clubs, and for vendors for which an agency cannot
	obtain the EIN or SSN. This code must be used on vouchers
	containing credit memos and backup withholding transactions.

Vendor Number and Suffix

The nine-digit Vendor Number must be an

- EIN,
- SSN, or
- valid Taxpayer Identification Number from the CARS Vendor Edit Table.

A suffix is always required. For most payments, the suffix will be numeric $\bf 00$ placed in the Vendor Identification suffix position

Ifis placed in	
the	
Vendor	THEN
Indicator	
position,	
E	an actual EIN should follow in the nine-digit Vendor Number
	field. A numeric suffix is required. For most payments this
	suffix will be 00 .
S	an actual SSN should follow in the nine-digit Vendor Number
	field. A numeric suffix is required. For most payments this
	suffix will be 00 .
T	a Taxpayer Identification Number and its associated suffix from
	the CARS Vendor Edit Table should follow.
F	the remaining spaces in the Vendor ID field are required to be
	blank. A suffix is <u>not</u> required.

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Vendor Number and Suffix (continued)

If is placed in the Vendor Indicator position,	THEN
G or P	an actual Taxpayer Identification Number is required. A numeric suffix is required. For most payments the suffix will be 00 .
0	 the following requirements apply to vouchers containing NO credit memo transactions: Remaining spaces in the Vendor ID field can be blank or contain alphas or numerics Suffix is not required—however, alphas or numerics can be entered in this field.

Credit Memo Transactions

The letter **O** must be placed in the Vendor Indicator field of all vouchers containing transaction codes 145 or 148-153. The remaining spaces in the Vendor ID field should reflect an actual EIN or SSN. Vendor IDs from the CARS Vendor Edit Table cannot be used for credit memo transactions. For most payments the suffix will be **00**.

Validate TINs

When paying an entity that <u>positively does not</u> have a Taxpayer Identification Number, document this information and attach it to the voucher. However, most payment recipients have TINs in order to maintain a banking relationship.

The numbered items below correspond with the same numbers circled on the sample Accounting Voucher Form 20-250 shown previously.

No.	Item	Information to be Entered
4	Customer	If the vendor has assigned a customer account number for
	Account No.	the agency, it must be recorded in this space. Field length
		= 15 characters.
5	Voucher Number	Required The agency-assigned voucher number
	and Date	(maximum 8 characters) and date (MMDDYYYY).

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Validate TINs (continued)

6 Total Amount Optional Total amount to be paid to the vendor/pa	yee.	
Paid Must equal the amount of the check(s) to be drawn.		
7 Description Required Should already be entered on the form if	a	
purchase order initiated the voucher. If not, a brief		
description of each good or service must be provide	d.	
Travel avnenges (e.g. hotel or sirling hills) to be no	id on on	
Travel expenses (e.g., hotel or airline bills) to be pa Accounting Voucher must include the name of the t		
	his/her social security number, destination, and reason for travel. Any <u>discount taken</u> and <u>other charges/credits</u> added	
should be itemized in this block.		
Should be remined in this crown.		
If the space provided is not adequate, the appropriate		
of the Purchase Order, Continuation form, or another		
Accounting Voucher, should be attached itemizing		
quantities, units, unit prices, etc. If additional form		
used, a notation must be entered in this block to ind	icate that	
a continuation is attached.		
8 Quantity Total number of units of each good/service.	1	
9 Unit Unit of measure for the quantity stated in hours, por	ınds,	
dozens, cases, each, for example. 10 Unit Price Amount charged per unit.		
11 Amount The dollar and cents amount charged for the good/s (quantity times the unit price).	ervice	
12 Intra-Inst. Use Area may be used for any agency-defined informati	0n	
13 Total Amount Required The total dollar amount of all goods and		
services itemized on the voucher.	01	
14 Voucher Required The initials of the person who completes	the	
Certification voucher should be placed next to the printed certific		
statement.		
Note : The <u>mandatory approval certification</u> of an		
authorized official, as designated on the signature c		
file at DOA, is located on the Batch Header for mar		
submissions (See CAPP Topic No. 70235, Input Ba		
Different procedures apply for interface submission CAPP Topic No. 70210, CARS Magnetic Media Int	*	
Requirements.)	erjuce	

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Validate TINs (continued)

No.	Item	Information to be Entered
15	Distribution Grid	See standard distribution coding requirements, "Accounting
		Voucher Coding and Standard Distribution Coding."
		Disbursements against different purchase orders may be
		recorded on the same voucher. Include appropriate coding
		for applicable credits and returns; these transactions will
		appear on the check stub.

Entering Name, Address, and Vendor ID

The accounting voucher contains space for entering the required vendor identification number, name, and address of the party to or for whom an expenditure is to be charged in CARS. It is important that the payee's correct vendor identification number from the CARS vendor edit table or complete name, address, and vendor identification number be recorded on disbursement documents.

To expedite payment transaction processing through CARS and the issuance of payments (checks and EDI) from the State Treasurer's Office, the following rules must be adhered to by agencies in entering payee name, address, and vendor identification number information on disbursement documents.

Item	Rule
1	Names, addresses and vendor identification numbers must be printed
	or typewritten.
2	Names and addresses of the payee must correspond to vendor
	information retrieved from the CARS vendor edit table by the 12-
	digit vendor identification number, where applicable.

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Entering Name, Address, and Vendor ID (continued)

Item	Rule
3	Enter name(s) and address data for a single payee within four (4) lines. Payee name(s) may extend to the second line. If there is an attention line, it should be entered in the first line (vendor name). The vendor's name is then entered in the second line (address 1). The standard postal addressing rule follows:
	Complete Address (items in bold required)
	Attention Line (Person Addressed) Recipient Line (Vendor Name) Secondary Address Line (Suite, Apt, Bldg, Floor) Delivery Address Line (Street, Avenue, Blvd, etc) Last Line (City, State, Zip)
	If the Secondary Address Line can be combined on one line with the Delivery Address Line, it is preferred. The Secondary Address Line would come after the Delivery Address Line when combined.
	For example either of the following is correct, the second example is preferred:
	John Doe Apt 32 114 Main Street Richmond, VA 23219
	John Doe 114 Main Street Apt 32 Richmond, VA 23219
4	If the payee has a foreign address and a U.S. state is not applicable, enter ** for state. If ** has been entered for state, enter **** in the ZIP Code field to indicate a foreign address.
5	Include the 5-digit or 9-digit U.S. Postal Service ZIP Code after the state abbreviation.

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Entering Name, Address, and Vendor ID (continued)

Item	Rule	
6	Use standard abbreviations and initials whenever possible.	
	For instance: APT – Apartment CIR – Circle	
	INC – Incorporated FWY – Freeway	
	RD – Road HTS – Heights	
	AVE – Avenue HWY – Highway	
	BLVD – Boulevard JCT – Junction	
	PKWY- Parkway SQ – Square	
	TER – Terrace TPKE - Turnpike	
	Direction information (i.e., N, S, E, W, NE, NW, SE, SW) should	
	always be abbreviated if it is the first or last word in a delivery	
	address line unless the direction information is the actual name of the	
	location (i.e., SOUTHEAST BLVD).	
7	Use post office box numbers (abbreviated as POB NO) in place of	
	street addresses. Do <u>not</u> include both.	
	Rural Route Address: Always use RR and BOX. Do not use	
	RURAL ROUTE, NUMBER, NO., or the # sign in these addresses.	
8	Avoid using titles and surnames, such as Mr., Miss, Mrs., Dr.,	
	Attorney, Bill, Jim, Sue, The Honorable, President, etc., unless that	
	usage is required for payment.	
9	Use spaces in place of common punctuation marks, specifically	
	period (.) and comma (,).	
10	Never use parentheses (), double quotation ("), double hyphen (=),	
	brackets [], ellipsis (), colon (:), or semi-colon (;).	
11	Do not use special characters such as a dash/hyphen (-), slash (/),	
	ampersand (&) and number (#). The asterisk (*) may only be used in	
	place of state and zip code for foreign countries and the apostrophe	
	(') may only be used when the symbol is part of the proper, legal	
	name or address.	
12	The following chart summarizes the maximum number of characters	
	for name and address, including spaces, that CARS and Checkwrite	
	will accept. Note the maximum number of characters that will	
	appear on checks.	

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Entering Name, Address, and Vendor ID (continued)

Line No.	Purpose	CARS Characters	Checkwrite Characters
1	Payee's Name	40	35
	Street		
2	(or extended payees' name)	32	32
3	Street Address (continued)	32	32
4	City	17	15
	State = VA (Virginia)	2	2
	MD (Maryland)		
	Zip Code	9	9

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Entering Name, Address, and Vendor ID (continued)

Item	Rule
13	Multiple vouchers bearing the same payee name, address, and due date will be consolidated into one payment. When separate checks to the same vendor are necessary, a unique character may be added to each name to distinguish them.
	For example: Postmaster 1 Postmaster 2 Postmaster 3
	A disbursement document payable to a single payee with multiple names will produce one payment with the names of the payment parties.
	Examples of multiple names are:
	R S SMITH CUSTODIAN FOR R S SMITH JR
	T S WISE AND T O GRAY ADMINISTRATORS
	J H BLACK ESTATE AND T M WHITE EXECUTOR
	JONES BROWN SMITH & ASSOCIATES LTD
	Financial EDI transactions are consolidated by each unique taxpayer identification number and suffix.

Payment Authorization

Payment authorization for expenditures submitted on an Accounting Voucher (or transmittal listing) is made on the Batch Header Form, DA-02-176. (See CAPP Topic No. 70235, *Input Batching*.)

The agency Fiscal Officer or other authorized official is not required to sign each Accounting Voucher. However, the agency Fiscal Officer is responsible for certifying on the Batch Header that each voucher has been audited as to legality, regularity, correctness, and that the payment has not been made previously. Signature should appear as it is on the signatory card.

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Screen Prints

Agencies that key data to CARS may submit a screen print of the expenditure screen in lieu of submitting an accounting voucher. Agencies that submit disk data for CARS must prepare a transmittal listing of the data submitted. (Reference CAPP Topic No. 70210, *CARS Magnetic Media Interface Requirements*.) Both a screen print/transmittal listing and accounting voucher should not be submitted. The submission of screen prints or transmittal listings is intended to reduce paperwork and/or reduce the manual preparation of paperwork.

Sort the disbursement documents for submission to DOA as follows:

- 1) Batch Header (original)
- 2) Printout (transmittal or screen print) with Distribution Continuations
- 3) Original vendor invoice(s)
- 4) Other supporting documentation as needed

Agency Maintains Copies

Copies of the batches with approved purchasing, receiving, and payment authorizations are maintained at the agency.

Cutoff Times

The cutoff time for disbursement batches (batch types 2, 3, 4, D, P, R and X) for the receipt of documentation (batches, transmittal listings) and submission of the batches for data to be entered in CARS for the fiscal month is the last workday of the month.

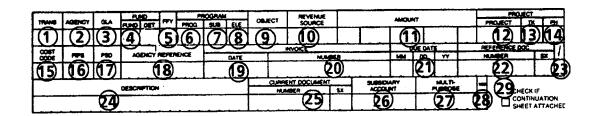
• **Data keyed** directly to CARS or written to DOA's disk must be completed by 6:00 p.m.

Distribution Coding Grid

Instructions for completing the standard distribution coding grid that appears on each expenditure document are as follows.

The numbered items below correspond with the circled numbers on the sample distribution grid shown below.

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No.	Item	Information to be Entered
1	TRANS	Required 3-digit transaction code defines the purpose of the coding line ("line item") for inputting data into CARS.
		Authorized transaction codes are listed in CAPP Topic No. 60103, <i>Transaction Codes</i> . Note that certain TRANS codes may be entered on specified forms only.
2	AGENCY	Required 3-digit code number of the agency to be charged for the expense. (See CAPP Topic No. 60104, <i>Agency and FIPS Codes</i> .)
3	GLA	3-digit general ledger account code (leave blank unless the transaction code requires it to be entered.)
4	FUND/DET	The first 2 digits are required and denote the fund. The last 2 digits indicate fund detail which is left blank, if not applicable. (See CAPP Topic No. 60106, <i>Fund Codes</i> .
5	FFY	Required 2-digit State funding fiscal year against which expenditures are to be charged. Four digits required for online entry.

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Distribution Coding Grid (continued)

No.	Item	Information to be Entered	
	PROGRAM	7-digit code identifying the operational function for which the expenditure was appropriated. See	
		CAPP Topic No. 60107, Program Codes.	
		PROGRAM CODE consists of three parts:	
6		• <u>PROG</u> Required 3-digit program (<u>998</u> for capital outlay project expenses)	
7		• SUB 2-digit subprogram when further	
		program identification is applicable. If	
		subprogram does not apply (such as for capital outlay projects), leave blank	
8		<u>ELE</u> 2-digit element for additional detailed	
0	ODJECT	information	
9	OBJECT	Required 4-digit object/subobject of expenditure code. (See CAPP Topic No. 60108, <i>Expenditure</i>	
		Codes.)	
10	REVENUE	5-digit revenue source code (leave blank for	
	SOURCE	expenditures). (See CAPP Topic No. 60109,	
		Revenue Source Codes.)	
11	AMOUNT	Space is provided for coding an expenditure	
		amount in dollars and cents up to \$100 billion. If	
		the expense is distributed to more than one combination of codes (Items 2-27), the net amount	
		of the individual amounts entered on the form and	
		continuation sheet(s) <u>must equal</u> the "Total"	
		amount or "Amount Certified for Payment" on the	
		face of the document.	
12	PROJECT	Optional 5-digit project code; this number must be	
		entered for all capital outlay, special, and	
		mandatory use projects. (See CAPP Topic No.	
		60110, Project Codes.) If a cost code is set up to	
		identify a project, the cost code must be entered	
12	TIZ	and the project code left blank.	
13	TK	Two-digit project task identifying a further	
		breakdown of project (leave blank if not	
		applicable).	

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Distribution Coding Grid (continued)

No.	Item	Information to be Entered	
14	PH	Two-digit project phase identifying a further	
		breakdown of project task (leave blank if not	
		applicable or if project task is blank).	
15	COST CODE	Optional 3-digit cost code. (See CAPP Topic No.	
		60105, Cost Codes.) Leave blank if not used. If a	
		cost code is set up in CARS to identify a project,	
		the cost code must be entered and the project code	
		(item 12) left blank.	
16	FIPS	Three-digit code identifying the locality (see	
		CAPP Topic No. 60104, Agency and FIPS Codes)	
		to which the disbursement is being made (leave	
		blank if not applicable or if a cost code is being	
		used to identify a FIPS code).	
17	PSD	Leave blank—not currently available in CARS.	
18	AGENCY	Optional 9-digit code to be used as a reference	
	REFERENCE	number for agency use.	
19	INVOICE DATE	Optional 6-digit (MMDDYY) vendor invoice	
		date. Eight digits (MMDDYYYY) required for	
		online entry.	
20	VENDOR	If the vendor has not given an invoice number, an	
	INVOICE	appropriate identifying reference number may be	
	NUMBER	used. If several invoices are listed on one voucher	
		(Recap), each invoice number must be recorded to	
		show on the check stub or Financial EDI	
		transaction. (Field Length - 12 characters)	
21	PAYMENT DUE	Date that payment is due to the vendor. (See	
	DATE	CAPP Topic No. 20315, Prompt Payment.)	
		Always entered with six digits in the format:	
		MMDDYY. Use leading zeros for months and	
		days less than 10, without slashes (/) or other	
		punctuation. Example : January 1, 2000 =	
		010100. Eight digits (MMDDYYYY) required	
	DEFEDENCE	for online entry.	
22	REFERENCE	Eight-digit reference document number and the	
	DOCUMENT	two-digit suffix (leave blank).	
	NUMBER/SX	0 '.' 1'." (1 11 1)	
23	CHECK BOX	One position modifier (leave blank).	

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Distribution Coding Grid (continued)

No.	Item	Information to be Entered	
24	DESCRIPTION	Further identification or brief description of the	
		vendor invoice (item 20) may be coded for this	
		transaction distribution line. This description will	
		appear on the check stub or Financial EDI	
		transaction for each unique invoice number within	
		a voucher. The description field can only be used	
		when data appears in the invoice number field	
		(field length - 22 characters). When coding a	
		credit transaction include the invoice number in	
		the description field.	
25	CURRENT	Optional 8-digit current document number and a	
	DOCUMENT	2-digit suffix (leave blank).	
26	SUBSIDIARY	Six-digit subsidiary account number (Leave blank;	
	ACCOUNT	feature currently unavailable in CARS.)	
27	MULTI-	Optional 6-position multi-purpose code for agency	
	PURPOSE	use.	
28	1099	One-digit indicator used by agencies participating	
	INDICATOR	in the 1099 reporting program to denote 1099	
		reportable transactions. (See CAPP Topic No.	
		20320, 1099 Reporting.)	
29	CONTINUA-	When more than one grid is needed to distribute	
	TION SHEET	an expenditure, a Distribution Continuation Sheet	
		must be coded. If used, this box must be checked	
		indicating that a continuation sheet(s) is attached.	

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Distribution Continuation Sheet Form

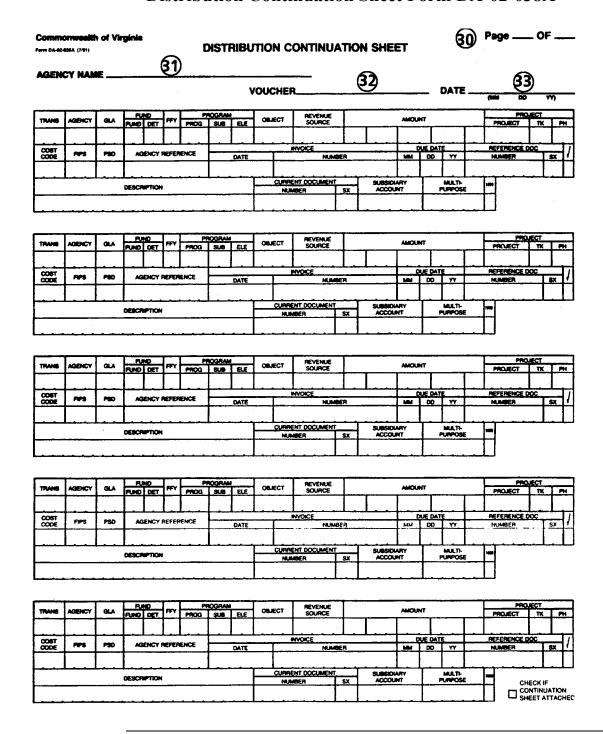
When To Use

A *Distribution Continuation Sheet*, Form DA-02-038A must be used whenever more coding grids are needed to distribute an expenditure. This continuation sheet is designed for use with the forms listed above in "General Requirements."

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Distribution Continuation Sheet Form, Continued

Distribution Continuation Sheet Form DA-02-038A



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Distribution Continuation Sheet Form, Continued

Distribution Continuation Sheet Form Instructions The following are detailed instructions for preparing the Distribution Continuation Sheet.

The numbered items below correspond with the numbers on the sample form above. The instructions for items 1 through 29 are the same as those outlined above in the "Distribution Coding Grid."

No.	Item	Information to be Entered
30	PAGE NUMBER	The first continuation sheet will be numbered "2"
		and succeeding pages will be numbered
		sequentially. When the last page has been
		numbered, that number will also be recorded on
		each page. For example, if the last sheet is "Page
		4" the first continuation sheet will be numbered
		"Page 2 of 4", etc.
31	AGENCY	Name of the agency being charged for the
	NAME	goods/services.
32	VOUCHER	A unique number (maximum 8 characters)
	NUMBER	assigned by the agency to the expenditure
		document/voucher. Must correspond to the
		transmittal listing or screen print.
33	VOUCHER	The date (MMDDYY) that this voucher was
	DATE	certified and approved by the agency for payment.

When coding is completed, the amount column(s) should be added to ensure that the net amount of <u>all</u> distribution grids agree with the amount in the "Amount Certified for Payment" or similar total block on the face of the expenditure form.

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Expenditure Review Process

Why Review?

Expenditure documents are subject to review by DOA's Disbursement Review Section to ensure

- transactions are complete and proper, and
- the required supporting documentation is included.

Discrepancy

If a discrepancy is found during this process, DOA will either

- Delete the entire batch, or
- Delete the erroneous item within the batch,
- And return to the agency.

Once the discrepancy has been corrected, the agency should rekey to resubmit the corrected documents to DOA.

Problem Resolution

DOA occasionally contacts an agency by telephone to resolve a problem.

When a call is received, you should resolve the error and notify DOA of the correct entries as soon as possible.

Prompt agency action is necessary to avoid delays in processing and posting. (See CAPP Topic 70235, *Input Batching*.) Late payments caused by such delays are not considered central delays under the prompt payment policy. (See CAPP Topic 20315, *Prompt Payment*.)

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Electronic Data Interchange (EDI)

Financial EDI Payment Processing

Electronic Data Interchange (EDI) is the computer-to-computer exchange of information between two or more parties, known as trading partners.

EDI is used by trading partners to exchange data on

- shipping notices,
- purchase orders,
- invoices, and
- remittance advices.

Financial EDI combines Electronic Funds Transfer (EFT) with EDI to electronically transmit both funds and payment remittance data to trading partners. EDI is an alternate, low cost, payment method to the traditional paper check. EDI electronically transfers funds from the State's bank account to the bank account of the trading partner. Electronic payments are made through the Automated Clearinghouse (ACH). EDI payments result in availability of funds on the invoice due date. When all costs are considered, ACH payments are less expensive than paper checks, both for the payer and payee.

Enrolling Financial EDI Trading Partners

DOA is responsible for enrolling all EDI trading partners. *Agencies are encouraged to direct vendors to DOA's website* (www.doa.state.va.us) to obtain enrollment information. The EDI trading partners are established in the CARS Vendor Edit table under agency "000." All agencies have access to view these EDI trading partners, but banking information is not accessible. CARS will control, based upon the Taxpayer Identification Number (TIN) entered into the Vendor ID/Suffix field, the method by which the payment will be made, either by check or Financial EDI.

If an incorrect Taxpayer ID number is used which matches an EDI trading partner, the payment will go to that trading partner and your agency will be responsible for recovering the erroneous payment.

X batch payments containing a Taxpayer ID and matching an EDI trading partner will be sent via Financial EDI. A check will not be generated and returned to you. You will need to contact the payment recipient to determine if a payment coupon is needed; however, in most instances, the remittance information keyed into CARS is adequate for the payee to apply the payment.

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Expenditure Review Process, Continued

Financial EDI Payment Information

On the CARS disbursement reports, such as the ACTR1303 and on the online CARS vendor payment screens (Screen 65, Vendor Payment Detail, and Screen 66, Vendor Payment Display), you will see check numbers pre-fixed with a **T** to indicate payment was made by Financial EDI.

The number following the **T** is the <u>trace number</u>. The trace number can be used like a check number to research a payment transaction.

The check date field on the vendor payment reports and the on-line CARS screens reflects the payment <u>settlement date</u>. The settlement date is the date the money is deposited in the recipient's bank account.

Financial EDI Payment Flow

Payments made by Financial EDI will follow the same disbursement process through CARS as payments made by check.

Example

A payment which has a **due date** of Wednesday will be processed as follows:

Stage	Description	
1	Monday —Agency keys and releases payment to CARS. Payment	
	processed through CARS checkwrite and subjected to CDS.	
2	Tuesday —Payment information sent to the Commonwealth's	
	originating bank and on to Federal Reserve which transmits	
	payment to trading partner's bank.	
3	Wednesday—Payment deposited in trading partner's bank	
	account.	

Since the funds are deposited in the recipient's account on Wednesday, this is referred to as the **payment settlement date**.

Financial EDI Payment Consolidation

Financial EDI consolidates all payments into a <u>single electronic payment</u> to the same Vendor ID being paid by agencies and having the same due date.

The vendor (trading partner) will receive remittance information detail input by each paying agency.

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Comptroller's Debt Setoff Withdrawal from Setoff

Introduction

The Comptroller's Debt Setoff (CDS) Program intercepts vendor payments to offset debts owed by vendors to State agencies.

The procedure that releases monies that are setoff inappropriately because of a problem with the payment is called **withdrawal**.

Disbursing and claimant agencies use different forms to request payment withdrawals. **This section will address the Disbursing agency form only**. The claimant agency form is located in the CDS User's Guide, which was issued to agencies that signed up to participate in CDS.

Note: It is extremely important to have the withdrawal form completed and sent to DOA as soon as possible. In some cases, the payee can request to be paid interest for the delayed payment.

Process for Confirmation of Need for Withdrawal The following process details the confirmation of the need for withdrawal.

Stage	Description	
1	Confirm that the payment was offset by CDS by checking: • CARS payment status of 7 on CARS screens 65 or 66	
	 Report of Payments Made - ACTR 1303 Report of Payments Made - X Batches - ACTR 1310 	
2		
2	After confirmation of status 7, ask the payee if a letter from a State agency was received explaining the reason for the offset.	
3	If a letter was received , ask the payee to contact the name and number shown on the letter for further information regarding the claim. The disbursing agency stops at this step and waits to hear further instructions either from the payee, Taxation or DOA before proceeding.	
	If the letter was <i>not</i> received , continue to Steps 4 through 6.	
4	If the letter was not received , confirm that the mailing address was correct by comparing the address given to the agency by the payee to the address your agency supplied for the payment.	

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Comptroller's Debt Setoff Withdrawal from Setoff, Continued

Process for Confirmation of Need for Withdrawal (continued)

Stage	Description
5	If a federal Employer Identification Number (EIN) was coded in the CARS Vendor ID field, there will also be a line on the letter reading "Attention Accounts Receivable Department".
	If appropriate, ask the payee to check with their accounts receivable department to see if that department has received the letter.
6	If one of the following occurs, have the payee call the Debt Setoff Unit at the Department of Taxation (804-367-8380) to find out which agency is owed, and who to contact at that agency about the debt: • the mailing address is deemed incorrect, • or the letter has not been received [could be lost in the mail] • or the payee is persistent in speaking with someone about the situation.
	At this point, the agency will wait to hear further from the payee, Taxation, or DOA before proceeding to Steps 7 through 10.
7	If any one of the following situations exist, a Payment Withdrawal from Setoff Request form will be necessary:
	 the payee indicates that the EIN or social security number (SSN) shown on the letter does NOT belong to the payee, [the disbursing agency must confirm that is the case], or the payment was the result of a refund of Federal Grant Monies. This is routinely applicable to Higher Education Institutions only. Federal Grant refunds are NOT eligible for setoff, or the payment was made in error.
8	If any of the above situations apply let the payee know that your agency will begin the process to withdraw the monies from setoff.
9	It is after this step that your agency completes the <i>Payment Withdrawal from Setoff Request</i> form.
10	Once the withdrawal process is complete, the Department of Taxation in a separate payment transaction in CARS releases the monies.

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How to Find the Disbursing Agency Withdrawal Form

The disbursing agency withdrawal form may be found in any of the following places:

- CAPP Manual Topic 20310, Expenditures
- DOA website at http://www.doa.state.va.us/procedures/GeneralAccounting/CDS/CDS.htm [URL is case sensitive.]
- Hardcopy can be e-mailed or faxed to your agency from DOA

Disbursing Agency Withdrawal Form Sample

The following illustrates the two-page *Payment Withdrawal from Setoff Request* form.

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PAYMENT WITHDRAWAL FROM SETOFI (DISBURSING AGENCY USE ONL	
FROM:	
DATE:	
TITLE:	PHONE #:
E-MAIL ADDRESS:	
AGENCY:	
The payment identified by the following CARS coding should be withdraw. Vendor Identification Number was coded incorrectly, (2) the payment should payment has been determined to be ineligible for setoff.	
Vendor Indicator and EIN or SSN:	
("E", "S" or "T" and 9 d	ligit number)
Vendor Name:	
Transaction ID Number:	
(agency #, batch date, batch type, bat	ch #, sequence #)
Transaction Amount: \$	
Withdraw this payment for the following reason (check one only):	12 : 그는 그림을 다시 그림을 보지 않는. 12 : 그림을 발해 있는 그림을 받는 것이다.
* Vendor submitted incorrect EIN or SSN	
Disbursing agency submitted incorrect EIN or SSN	
* EIN or SSN was keyed incorrectly	400명로 기타고 1110명 보다. 1510명 - 1510명 기타고 1110명
Incorrect vendor indicator. It should have been E, S, F	P, F, or G. (Circle one)
Payment is ineligible for setoff, because	
Payment should not have been made (Explain)	
Other (Explain)	
* If payment is withdrawn for one of the first three reasons above, please	provide:
Correct Vendor Indicator and EIN or SSN:	
Source of proof of correct EIN/SSN:	
(Pre-printed invoice, W-9,	, Social Security Card, etc.)
* I certify that the source of the incorrect EIN or SSN from which the coc (CARS Vendor Edit Table, vendor's file, etc.) has been updated and no that payments made in the future will reflect the correct EIN or SSN.	
(Signature)	(Date)

ATTACHED IS DOCUMENTATION SUPPORTING THE REASON FOR WITHDRAWAL

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PAYMENT WITHDRAWAL FROM SETOFF REQUEST

SUBMISSION OF WITHDRAWAL FORM TO DOA

Please send this withdrawal form and any supporting documentation to Lisa Watts (phone: 804-225-3098) using one of the following 4 methods:

1) <u>U.S. Mail:</u> Department of Accounts

Attention: Lisa Watts – 3rd floor

P.O. Box 1971

Richmond, VA 23218-1971

2) Fax: To: Lisa Watts

Fax number: 804-371-8387

3) Interagency Mail: Department of Accounts

Attention: Lisa Watts 101 North 14th Street

3rd Floor

Richmond, VA 23219-3684

4) E-mail an attached file to: lwatts@doa.state.va.us

NOTE for E-mail submissions: If you prefer sending the withdrawal form via e-mail, please <u>fax</u> the supporting documentation to DOA. Withdrawals cannot be processed without the proper supporting documentation.

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Comptroller's Debt Setoff Withdrawal from Setoff, Continued

the Form

How to Prepare The following procedure is used to prepare the form.

Step	Action
1	Enter the required information at the top of the form: Name and title of the individual filling out the form Date
	Disbursing agency name and agency number
	Phone number of the individual filling out the form
	E-mail address of the individual filling out the form
2	Enter the Vendor Indicator, along with the EIN or SSN (whichever is appropriate) that is reflected on the transaction. Coding instructions for the VIN fields are located in CAPP Topic 20310, <i>Expenditures</i> .
3	Complete the Transaction ID number (Batch ID number) for the batch that includes the transaction in question.
4	Enter the Transaction Amount.
5	Check the applicable reason for withdrawal.
6	Provide the correct number in the space provided, as well as the source of proof of the correct number if the withdrawal involves the incorrect EIN or SSN.
7	If STEP 6 is the reason for the withdrawal, sign and date the form at the bottom.
8	Submit the form, along with the required documentation to DOA's CDS Coordinator using one of the methods listed on the 2 nd page of the form.
9	Once the form is received at DOA, it is reviewed for approval. If the form is approved, it is sent to the Department of Taxation (TAX) for processing.
	If TAX agrees with the approved withdrawal, the monies are released back to the payee.

EIN and SSN Sources of **Proof**

The following are approved sources of proof for EIN's and SSN's:

- Pre-printed invoice
- W-9
- Social Security card
- copy of a driver's license
- copy of health insurance card showing the name and SSN of the individual involved

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Comptroller's Debt Setoff Withdrawal from Setoff, Continued

Need CDS Assistance? **Department of Taxation** for vendor (payee) questions regarding the debt:

Marian Jackson or Steve Shannon-804-367-8380

Department of Accounts for questions related to payment eligibility for offset:

Lisa Watts, CDS Coordinator

804-225-3098

FAX 804-371-8387

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Checks

General Warrant Check

The General Warrant Check is utilized for the following disbursements:

- Vendor Payment
- Travel Expense Reimbursement
- Revenue Refund
- Petty Cash Reimbursement
- Other CARS-generated disbursements

The CARS checkwrite system produces a check stub attached to each check generated. This stub is designed to contain information to assist the payee in posting the payment.

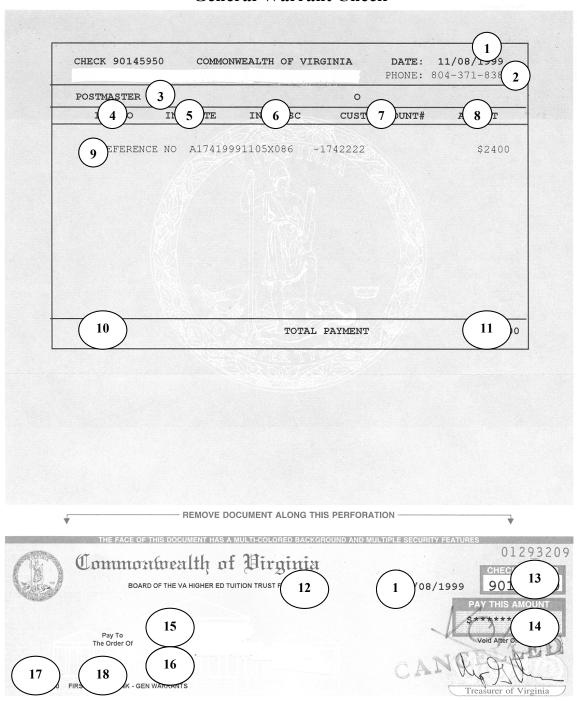
General Warrant Check Information Elements

The following information elements are provided on the General Warrant Check. The numbered items below correspond with the numbers circled on the sample check and stub.

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Checks, Continued

General Warrant Check



#90145950# #256072701# 2079900015988#

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Checks, Continued

No.	Item	Information Provided
1	Date	Date (MMDDYYYY) of the check
2	Phone Number	Area code and telephone number of agency
3	Vendor	1-character Vendor Indicator, 9-digit Taxpayer
	Identification	Identification Number, 2-digit suffix
	Number	-
4	Invoice No.	Vendor's invoice number (maximum of 12
		positions)
5	Invoice Date	Vendor's invoice date
6	Invoice Desc.	Description of vendor's invoice (maximum of 22
		positions)
7	Customer	Customer account number of the payee (15
	Account #	positions)
8	Invoice Amount	Amount of invoice
9	Reference No.	CARS batch ID and agency list number containing
		the voucher with which the invoice was input to
		CARS
10	CDS Message	A message will be printed if the payment amount
		was impacted by the Comptroller's Debt Setoff
		Program (CDS)
11	Total Payment	Sum of invoice amounts less amount of monies
		suspended by CDS, if any (same as item no. 5)
12	Agency Name	Name of agency charged with payment
13	Check Number	Unique 8-digit check number
14	Amount	Amount of payment
15	Name	Payee Name
16	Address	Payee Address
17	Routing Symbol	ABA bank route and transit numbers
18	Bank Name	Bank on which check is drawn

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Checks, Continued

Accurate Payment Remittance Information

The remittance information furnished to trading partners/vendors must be accurate, whether it is provided through check-stubs or EDI. For example, certain payment recipients require invoice numbers to apply payments, some require customer account numbers, while others require both.

Other vendors with whom we have established electronic trading partner agreements have automated cash application systems which are designed to obtain customer account numbers from the CARS customer account number field. These automated systems cannot obtain this number from the CARS invoice number field. Where this information is not provided properly, the vendor must apply the payment manually, typically following a telephone call to your accounts payable staff and/or DOA. These examples highlight the importance of providing the precise payment identifying information, as well as the need to provide this information in the appropriate CARS field.

To assist in identifying payments, enter, when applicable, the

- Customer Account Number,
- Invoice Number,
- Payment Description, and
- Invoice Date to assist in identifying payments.

In the absence of specific invoice identification information, key other payment identifying information in these fields.

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Internal Control

Internal Control

Each agency must establish a program of internal control which addresses the expenditure of State funds. Expenditure forms must be completed properly and due dates established in accordance with the Prompt Payment Act. Expenditures must be approved and disbursement transactions released to CARS. There must be a segregation of duty between the preparation and entry of CARS transactions and the approval and release of transactions to CARS. Internal agency procedures should ensure the proper use of funds for all State expenditures.

Records Retention

Time Period

Copies of expenditure documents are to be maintained on file in each agency for three years. Agencies and institutions participating in Decentralization of Financial Records must maintain original expenditure documents for a period of 3 years.

Contacts

DOA Contact

Manager, General Accounting

1 (804) 225-2244

⊠ gacct@doa.state.va.us

Lisa Watts, Comptroller's Debt Setoff Program

1 (804) 225-3098

EDI Enrollment Information

⊠ edi@doa.state.va.us

EDI Remittance Information

EDI HOTLINE (804) 692-0473

edi@doa.state.va.us

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Subject Cross References

References CAPP Topic No. 20205, "Deposits"

CAPP Topic No. 20305, "Receiving Reports"

CAPP Topic No. 20315, "Prompt Payment"

CAPP Topic No. 20320, "1099 Reporting"

CAPP Topic No. 20325, "Revenue Refunds"

CAPP Topic No. 20330, "Petty Cash"

CAPP Topic No. 20335, "State Travel Regulations"

CAPP Topic No. 20336, "Agency Travel Processing"

CAPP Topic No. 20405, "Inter-Agency Transactions"

CAPP Topic No. 20410, "Intra-Agency Transactions"

CAPP Topic No. 60103, "Transaction Codes"

CAPP Topic No. 60104, "Agency and FIPS Codes"

CAPP Topic No. 60105, "Cost Codes"

CAPP Topic No. 60106, "Fund Codes"

CAPP Topic No. 60107, "Program Codes"

CAPP Topic No. 60108, "Expenditure Codes"

CAPP Topic No. 60109, "Revenue Source Codes"

CAPP Topic No. 60110, "Project Codes"

CAPP Topic No. 60111, "Vendor Edit Table"

CAPP Topic No. 60113, "CARS Forms Index"

CAPP Topic No. 70210, "CARS Magnetic Media Interface Requirements"

CAPP Topic No. 70220, "Security"

CAPP Topic No. 70235, "Input Batching"